



## COMMUNITY OUTCOMES MEETING

Tuesday, 8 October 2019

### PRESENT

Mark Burns-Williamson - West Yorkshire Police and Crime Commissioner (PCC)  
Jayne Sykes - Interim Chief Executive (CX)  
John Robins - Chief Constable (CC)  
Russ Foster - Deputy Chief Constable  
Tim Kingsman - Assistant Chief Constable (ACC)  
Mark Ridley - Temporary ACC (TACC)  
Damien Miller - Chief Superintendent (Ch/Supt)

### ALSO PRESENT

Sharon Waugh - Engagement Manager  
Allison Kemp - OPCC Liaison Officer  
Paige Cowling – Engagement Officer

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### 1. **Notes of the previous meeting including matters arising**

The notes of the meeting held on 23 May 2019 were confirmed as an accurate record.

### 2. **Urgent Items**

There were none.

### 3. **Police and Crime Commissioner Announcements**

**a) Uplift Police Officers** – The Police and Crime Commissioner (PCC) spoke about the recent government announcement regarding the future uplift of 20,000 police officers, he said details were awaited and added he had written to the Home Secretary about the issue. The Chief Constable (CC) said the indication was that £45m would be distributed nationally but that no further details had been announced, he thanked the PCC for his support in seeking further clarity on the issue.

**b) Violence Reduction Unit (VRU)** – PCCs had an important role in tackling serious violence in our communities and work was well underway to establish the West Yorkshire VRU which was in addition to WYP surge activity. Louise Hackett from Leeds City Council had been appointed as the Units' Director.

The Chief Executive (CX) added recruitment of the management team was also underway. The vital work of the VRU to reduce violent crime would take some time, confirmation of funds post March 2020 was outstanding. The PCC had again written to the Home Office about the matter.

**c) Safer Communities Fund (SCF)** – GR 17 was open with an approximate £140k available, applications were invited which would tackle, prevent or support the priorities of: Road Safety, Burglary, Honour Based Abuse, Cyber Crime, Human trafficking and modern slavery and Missing people. The PCC and CC commented on the previous SCF awards evening which had highlighted a series of excellent community based projects across West Yorkshire.

**d) Supporting People Harmed by Crime** - The West Yorkshire Victims Strategy and the Annual Third Sector Conference event would take place on Monday 11 November 2019.

#### 4. **Prevent - Counter Terrorism (CT)**

The PCC spoke about his own work which included SCF to support projects to tackle CT and his support for Project Serbator. The CC commented on the critical work of the West Yorkshire based unit.

ACC Mark Ridley presented the report which covered the Prevent Business Plan for 2019/20 which covered key areas of work such as partnership working and safeguarding and risk management. The report also covered the National Review of Prevent which would start in the autumn and the final report will be put before parliament prior to the 2020 summer recess. The report also focussed on the HMICFRS CT4 Prevent Inspection on 15 November 2018 which had completed in the North East. A thematic report was due to be published in June 2019 summarising CT4 findings at a national level but had not been released. In the interim a 'hot debrief' had been conducted with Deputy Chief Constable (DCC) and counter-part Assistant Chief Constable's (ACC) across the region and was favourable in relation to West Yorkshire.

In terms of local delivery there was a new and improved CTLP document which was also delivered at a NPM level in order to elicit further community intelligence and better engage communities. This would ensure that local Prevent action plans reflected the level and nature of threat within respective Districts. 'WYP Prevent Champions' had launched formally at a conference attended by over 130 people on 4 February. This had involved all policing districts who had identified and enlisted the support of volunteers to become Prevent SPOCs at both delivery and management level.

The full report can be accessed [here](#).

The PCC welcomed the initiative to provide funding to places of worship and welcomed that Calderdale had been successful, he also spoke about the contribution from Mental Health Nurses and the commitment referred to in the report from the military.

The PCC said that the Head of Counter terrorism Policing Head of Counter Terrorism Policing, Assistant Commissioner Neil Basu had recently warned about the significant growth of Right Wing Terrorism in the UK, he had revealed that nearly a third of terrorist attacks foiled since 2017 were linked to the ideology. He said that police and security services had foiled 22 terror attacks since March 2017, with seven relating to Right Wing Terrorism. This represented more than 10 percent of Counter Terrorism Police's caseload, up from 6% just two years ago, and that the ideology had accounted for 24% of terrorism-related arrests in the 12 months to June 2019. He asked if the increase was reflected in West Yorkshire as he was aware Neil Basu had made a direct appeal to the public to help in providing information and seeking help for those vulnerable to radicalisation.

TACC Ridley explained that the greatest threat was those with Islamic State and jihadist ideology, right wing activity was an issue and he welcomed the fact there was a North West lead. Activities included communication campaigns and prevent champions in police and partner agencies alongside frontline practitioners who were engaged and aware of what to look out for and who to contact.

The CC added that all the same principles were applied to tackle right wing activity which included: preventing acts of terror and supporting vulnerable people who could be radicalised. He spoke about the span of work from stopping terrorism to dealing with innocent people who may be vulnerable to being radicalised and he gave the PCC further reassurance about the robust West Yorkshire work underway.

The PCC also referred to the online risk, TACC Ridley added he could not provide details in a public arena but confirmed the West Yorkshire response was proactive.

The PCC also referred to the CT element of the Government announced Officer Uplift, he asked if WYP were confident in number of officers in the North East unit.

The CC said that Home Office indications were that any uplift for CT would be in years 2 and 3. However, irrespective of announcements WY were in a position to maintain capability and resilience.

The CX asked about the practitioners guide referred to in the report, she was advised that it was in its infancy and that work to test it was underway

The PCC said that the report rightly mentioned safeguarding people vulnerable to radicalisation. He asked how was the engagement of Prevent aligned with the new multi-agency safeguarding arrangements as suggested in "Working tighter 2018".

There had been significant work to align CT to safeguarding which included a CPD programme and NE Communications team who were now part of the WY safeguarding communications group, prevent management was part of regular meetings, and multi-agency links and multi-agency collaboration was strong, there was also governance through silver and gold management structure and local authority boards.

In terms of returnees from conflict zones the PCC was reassured by the CC that neighbour areas bordering WY were covered by other units who worked together across boundaries.

## **ACTION**

**As part of a discussion about the numbers of CT officers and the upcoming National Review the PCC confirmed he would want to feed into the West Yorkshire response.**

### **5. Road Safety**

The PCC said that Road Safety was a top issue for communities, raised with him in local meetings across West Yorkshire on a regular basis. He also spoke about ANPR investment, support for the charity BRAKE and his recent engagement with the Motorcycle Action Group. The CC added that the criminal use on roads, speeding and Anti-Social driving all had a significant impact on community safety, but that the WYP response illustrated in the report should reassure communities.

ACC Kingsman introduced the report which provided an update on the issues of Road Safety. The report showed that the final 2018 Road Traffic Collision (RTC) data and analysis for West Yorkshire had been completed:

4,567 people were slightly injured in RTCs in 2018. This is a reduction from 4,952 in 2017.

801 people suffered injuries that were classed as serious. This is a slight fall from the 2017 figure of 808. It is of note when combined with those suffering fatal injuries the 'total figure' is 872 in 2018 a rise on 851 the previous year.

71 people were fatally injured in Road Traffic Collisions in West Yorkshire in 2018. This is a sharp rise from the 2017 figure of 43 but less than the provisional figure supplied to the PCC in the February update of 85. This anomaly was due to those deaths that were classed as other medical causes whilst driving rather than injuries from the RTC itself and also those that are later classed as suicide. When looking at the class of KSI casualty 31% were vehicle occupants, 31% were pedestrians, 19% were Powered Two-Wheeler (PTW), and 15% were cyclists and 4% class as "other." This increase reflects a national trend with a number of research projects seeking to understand and litigate the potential causes. One notable factor apparent was the rising age of pedestrian casualties and drivers involved in RTCs. In summary the total amount of people injured in Road Traffic Collisions in West Yorkshire had fallen in 2018, however those that were injured tended to be more seriously injured than in previous years.

Current provisional totals from the Major Collision Enquiry Team for 2019 indicated that in the first 9 months of 2019 41 people have been fatally injured in RTCs on West Yorkshire's roads.

The report also provided updates on the 'Fatal Four' Offences & Vision Zero, the work of the proactive Intercept Team (PIT), Operation Steerside (Bradford District) the Close Pass scheme, Collision Recording and Sharing (CRASH) System and the current status with Dash-Cam / Citizen Reporting which had been further delayed until early 2020.

The full report can be accessed [here](#).

The PCC commented on his frustrations with the delay in the dash cam project and asked if the footage provided had to be dash cam only. ACC Kingsman said he shared the PCC's frustration but that when the IT issues were resolved the system would be able to accept a variety of footage if submitted properly.

The PCC asked if there was any update available on the work to understand why the numbers of killed was going up, although the total number of injured was on a declining trend.

ACC Kingsman said this was a mixed and national issue, Leeds City Council were the WY lead but had found nothing which stood out, more work was underway to understand the complex issue at both a national and local level

The PCC asked if there was a need to target road safety awareness campaigns in particular communities, such as the Black and Asian Minority Ethnic communities in West Yorkshire.

The CC said that the messages for all communities were the same but the messages were delivered could be nuanced dependent on the audience he gave as an example the Australian drink driving campaign.

The CX spoke about the statistics for Bradford and link to fatal 4, she asked if all districts were in receipt of the same significant coverage. The CC said that all districts received days/weeks of action and that Calderdale had a similar operation to Bradford.

The PCC asked if there was anything more that could or should be done to tackle offender behaviour, such as specialised programmes so there was better understanding about the impact on individual victims, their families, friends and communities. He also asked if restorative justice had a better role to play in road safety.

The Driver Improvement Programme did cover impact on the victim and Restorative Justice had been trialled with minimal subjective success with more serious incidents.

The CC said he would look in to the issue, the PCC also spoke about the work he commissioned to support Restorative Justice and its proven support for victims who now advocated for it to be used.

## **ACTION**

**The Chief Constable agreed to look into and report back on maximising the benefits of the driver improvement scheme and the use of restorative justice.**

### **6. Safeguarding**

Chief Supt Damien Miller presented the report which outlined the work undertaken by West Yorkshire Police (WYP) to safeguard vulnerable people and achieve the outcomes set out in the Police and Crime Plan. The report focused on specific areas of ongoing work and developments within this area. A detailed report on Mental Health was also presented at the Community Outcomes Meeting in May 2019. The report identified that Safeguarding was a complicated and multi-faceted subject that included child and adult abuse, sexual offences and also extends to human trafficking, modern slavery, domestic abuse, missing persons, mental health, forced marriage and hate crime. The emergence of child criminal exploitation and county lines (criminal networks sending children to sell and store illegal drugs on their behalf) presented challenges in terms of identifying and safeguarding children vulnerable to organised criminals. These were not single agency issues and required a partnership response.

The full report can be accessed [here](#).

The report from WYP mentioned county lines, the PCC said he understood that vulnerable adults could also be criminally exploited through 'cuckooing' and asked if this was a problem in West Yorkshire and what steps were WYP taking to address it.

The PCC was reassured that this was not a prevalent problem in WY but the Police had learned from other forces and were talking to partners and working with housing providers. The CC said they had applied the same learning to child and adult criminal exploitation.

There had been a significant number of arrests and convictions of people across West Yorkshire for child sexual abuse/exploitation including online offending. The PCC asked how WYP had managed those offenders to ensure they did not reoffend.

Ch. Supt Miller explained that sex offenders signed the register which brought a range of partners and powers which included NPTs also working with child protection charities. The CX asked about Claire's law and was reassured that there had been an increase in number of applications, which showed the campaign had worked. The PCC would be updated on the figures outside of the meeting.

The report identified that there was a growing understanding of more local and domestic trafficking cases. The PCC questioned how WYP intended to develop this further and address the problem.

There was a focus on the partner approach as training and campaigns showed that working jointly can spread reach. There were also improved reports and intelligence around domestic trafficking, WYP had also raised awareness and county lines had a dedicated team.

The PCC spoke about his attendance at the latest anti-slavery partnership meeting. The CC also highlighted the role of communication, marketing and awareness which had increased to raise awareness of trafficking. There was real need to evolve, develop and use legislation innovatively and work with volunteers.

In terms of the whole system approach and IDVA cars, the PCC asked how WYP would move to this and embed them. He was advised that ACC Hankinson was conducting a review around the cars etc. The CC added this was a tricky area of funding and resources but he would update the PCC after the review.

## ACTIONS

- a. **The PCC to be provided with further information about cases currently under review and the requirements for any further Government Funded applications.**
- b. **Provide the figures to the PCC in respect of Clare's Law which allows a person to check with police if they are concerned a partner, or a partner of someone they know, might have a record of violence, or pose a risk.**
- c. **Following a discussion about the new whole systems approach and further work being undertaken outside of West Yorkshire it was agreed that ACC Hankinson would provide an update on the most appropriate options.**

### 7. **Serious Violent Crime**

The report provided an update regarding the West Yorkshire Police (WYP) response to the additional funding provided by the Home Office totalling £4,020,000 to tackle Serious Violent Crime and knife crime. The Home Office had set out how they intended to monitor police surge to suppress serious violence. The Home Office primary objective was to **reduce serious violence in public spaces** with a *focus on reducing knife crimes committed against young people*. The key measures of success at a national level were as follows:

- a reduction in **hospital admissions for assaults with a knife or sharp object** and especially among those victims aged under 25
- a reduction in **knife-enabled serious violence** and especially among those victims aged under 25
- a reduction in all **non-domestic homicides** and especially among those victims aged under 25 involving knives.

The funding from the Home Office had to be used before the end of this financial year 31 March 2020. The predicted investment by WYP with the detailed response, activity and outcomes was £4,020,000.

The full report can be accessed [here](#).

Page 4 of the report stated that since 1 April 2019, the Force had seen 70 offenders arrested for robbery offences. The PCC asked how this compared with arrests for robbery without Jemlock/surge funded activity resources being deployed and what was the outcome of the arrests in terms of added value of the additional activity. Ch. Supt Miller said he was encouraged by the early results from Operation Jemlock of the 484 offences there had been, 70 arrests, 27 charged, 25 released under investigation and 18 no further action.

The PCC said Bradford was mentioned in terms of Knife Arches, and asked if they were being deployed elsewhere in WY, if so, how often, and how were they being received by the public. They were being used in all districts, key public feedback was positive and there were no known negatives. The CC added the approach was a preventative one. The PCC also spoke of the work with the British Transport Police, the CC added as well as working with BTP they were also working with all five Local Authorities.

In response to a question from the PCC about how many young people had been through the Kirklees pilot project (supported by the CPS) referred to on pg. 5 he was advised that only 15 so far but a meeting had been held to look at numbers as out of the 15 90% were back in school.

With regard to Trauma Informed Practice and ACE's amongst staff. Ch.Supt Miller explained that as part of new neighbourhood model, training had been given to Inspectors. WYP were now looking at PCs and an intranet video had been produced. WYP had also spoken to South Wales Police.

## **8. Neighbourhood Policing (NP)**

This report provided an update on the new operating Model of Neighbourhood Policing, which had been embedded for 17 months since the launch in March 2018. The formal Post Implementation Review (PIR) of the project had been conducted and concluded by the Portfolio Management Office, and the findings were summarised in this report. The findings would enable the Force to continue to embed a successful Neighbourhood Model.

The full report can be accessed [here](#).

The PCC commented that this something he was committed to and an area of work which would remain under scrutiny. In response to a question about attracting NPT officers Ch. Supt Miller said since they had seen policies implemented and abstractions reduced they now had a waiting list. In terms of the risks highlighted on page 4 (Police Education Qualification framework and the longer training time before they come in to district) the CC said the risk had been slightly alleviated due to extra resources, he also spoke about recruitment into 2020 over establishment to ensure greater risk management.

In terms of local neighbourhood confidence plans and how they would be monitored the PCC was informed that corporate services would scrutinise activity and that there were, daily, weekly and monthly plans. WYP were looking at a force wide plan.

As part of a further conversation about visibility the CC said all stations had a yellow phone outside but that he would welcome conversation around public access if volunteers could offer support, he was aware of the benefits of face to face contact.

The CX asked if there was public involvement in the plan, there had not been to date but engagement on the strategy had shown a 50/50 split between a requirement for face to face contact and online engagement such as neighbourhood alert.

The PCC also asked about the Partnership intelligence Portal (PIP), how it was publicised and how it will affect demand. Partners had direct access, benefits were it was quicker, effective and efficient it had been publicised through districts and events and via NPTs and business crime officers but there was still more work to do.

## **9. Exception report – Violent Crime**

The report outlined numerous areas to explain the current situation within West Yorkshire, concerning All Violent Crime, and should be read, in conjunction with the Serious Violent Crime Community Outcomes Paper, submitted in September 2019.

With regard to the 73% top 5 "occupations" the PCC asked for the ratios for each one. Ch. Sup miller said these were: Employed 33%, school boy 6%, school girl 5%, full time 3% part 3% and the remainder were blank. The PCC commented this was quite a gap. The CC welcomed the additional resource of the VRU and the work of the knowledge hub who could support a better understanding of the issue.

The CX referred to Page 2 table outcomes rate which had dropped but noted the volume had increased. The absolute drop in outcomes was a cause for concern which Mr Foster had

picked up. The CC said three quarters don't involve injury and there was a real need to recognise fear but a duty to present a balanced picture for West Yorkshire

The full report can be accessed [here](#).

## **9. Future Agenda Items**

The PCC confirmed that the following items would be discussed at the next meeting:

- Complaints
- Stop and Search
- Anti-Social Behaviour
- Strategic Policing Requirement
- Neighbourhood Policing

## **10. Any other business**

No items of any other business were discussed

## **11. Date of the Next Meeting**

The next meeting would take place on 5 November but was rescheduled to 3 December 2019.